FINANCIAL STATEMENTS
and
SUPPLEMENTARY INFORMATION
with

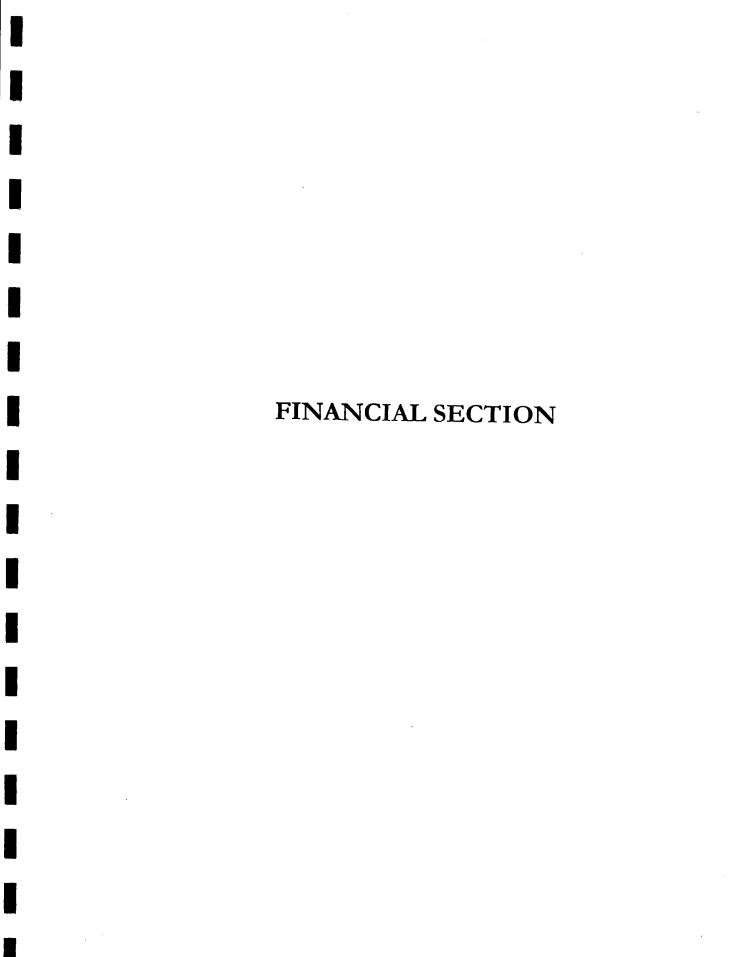
INDEPENDENT AUDITOR'S REPORT YEAR ENDED DECEMBER 31, 2006

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# Wilson & Company

Certified Public Accountants / A Professional Corporation

#### INDEPENDENT AUDITOR'S REPORT

The Honorable Board of County Commissioners Garfield County Panguitch, Utah

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Garfield County, Utah as of and for the year ended December 31, 2006 which collectively comprise the County's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the County's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Garfield County, Utah as of December 31, 2006 and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with Government Auditing Standards, we have also issued our report dated June 12, 2007, on our consideration of Garfield County, Utah's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, grants and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be read in conjunction with this report in considering the results of our audit.

The Management's Discussion and Analysis, as listed in the financial section of the table of contents and budgetary comparison information on page 41 are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Garfield County, Utah's basic financial statements. The combining and individual nonmajor fund financial statements and schedules as well as the schedule of transient room expenditures are presented for purposes of additional analysis and are not a required part of the basic financial statements of Garfield County, Utah. The combining and individual nonmajor fund financial statements and schedules and the schedule of transient room expenditures have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

Certified Public Accountants

June 12, 2007 Cedar City, Utah

#### MANAGEMENT'S DISCUSSION & ANALYSIS

This section of Garfield County's (the County's) annual financial report presents our discussion and analysis of the County's financial performance during the fiscal year ended December 31, 2006. Please read this discussion and analysis in conjunction with the County's financial statements.

#### FINANCIAL HIGHLIGHTS

- The County's total net assets at the close of the fiscal year totaled \$39,768,219.
- General fund expenditures exceeded revenues by \$2,231,832 after all transfers between funds.
- The general fund's ending fund balance of \$6,429,606 represents 68 percent of the total budgeted expenditures for the fiscal year ending December 31, 2007.
- The County's total long-term debt decreased by \$227,000.
- Total net assets for the County's business-type activities increased by \$1,011,157.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

The County's annual financial report includes: 1) this discussion and analysis, which serves as an introduction to the County's basic financial statements; 2) the basic financial statements comprised of the government-wide financial statements, fund financial statements, and notes to the financial statements; and 3) other supplementary information.

Government-wide financial statements. The government-wide financial statements include a statement of net assets and a statement of activities that provide a County-wide perspective of the County's overall financial status. These statements are prepared using accrual accounting methods similar to those used in preparing the financial statements of private-sector businesses.

- The statement of net assets presents information on all of the County's assets and liabilities. The difference between assets and liabilities represents the County's net assets. Increases or decreases in net assets, when viewed over a period of time, may serve as a useful indicator of whether the financial position of the County is improving or deteriorating, respectively.
- The statement of activities presents information reflecting how the County's net assets changed during the fiscal year reported. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs irrespective of the timing of the related cash flows. Thus, all of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

Both of the government-wide financial statements distinguish between governmental activities, those principally supported by taxes and intergovernmental revenues, and business-type activities, those that are intended to recover all or a significant portion of their costs through user fees and charges.

The government-wide financial statements can be found on pages 9-11 of this report.

Fund financial statements. A fund is a group of related accounts used to maintain control over resources that have been segregated for specific activities or objectives. This segregation is also used to ensure and demonstrate compliance with finance-related legal requirements. The County utilizes three types of funds: governmental funds, proprietary funds, and fiduciary funds.

• Governmental funds account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, these statements are prepared using modified accrual accounting methods, which measure cash and other financial assets readily convertible to cash and their balances available for use at year-end. As a result, these statements provide a short-term perspective of the County's general government operations and the basic services provided and may assist in determining the availability of financial resources that could be used in the near future to finance the County's programs.

A reconciliation between the long-term perspective of the government-wide financial statements and the short-term perspective of the fund financial statements is provided on page 13 and 15 of this report.

The County has identified two of its governmental funds to be major governmental funds requiring separate reporting. The remaining governmental funds are non-major funds and are included in the combining statements on pages 42-43 of this report.

• Proprietary funds account for the same functions and utilize the same accounting methods reported as business-type activities in the government-wide financial statements. Full accrual accounting methods are used and provide both long and short-term financial information. The County uses enterprise funds, one type of proprietary fund, to account for its business-type activities.

One of the County's enterprise funds qualifies as a major fund.

• Fiduciary funds account for resources held by the County for the benefit of parties outside the County. The County has a fiduciary responsibility to ensure that these resources are used for their intended beneficiaries and purposes. Fiduciary funds are not reflected in the government-wide financial statements because the resources of these funds cannot be used to finance County programs. The County's fiduciary responsibilities are reported separately in a statement of fiduciary net assets and a statement of changes in fiduciary net assets. These statements are prepared using full accrual accounting methods similar to those used in preparing proprietary fund statements.

Fund financial statements can be found on pages 12-19 of this report.

Notes to the financial statements. The notes to the financial statements provide additional information essential to understanding the government-wide and fund financial statements.

The notes to the financial statements are on pages 20-40 of this report.

# **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

As was previously noted, increases or decreases in net assets, when viewed over a period of time, may serve as a useful indicator of whether the financial position of the County is improving or deteriorating, respectively. The County's total net assets, assets in excess of liabilities, totaled \$39,768,219.

# GARFIELD COUNTY'S NET ASSETS

	Governmenta	al Activities	Business-type Activities		
	2005	2006	2005	2006	
Current & other assets	7,904,170	10,543,349	1,401,457	1,162,486	
Capital assets	33,159,056	32,554,365	1,700,496	2,464,363	
Total assets	41,063,226	43,097,714	3,101,953	3,626,849	
Long-term liabilities outstanding	4,769,754	5,514,050			
Other liabilities	251,770	597,127	1,331,428	845,168	
Total liabilities	5,021,524	6,111,177	1,331,428	845,168	
Net assets:					
Investment in capital assets, net of debt	29,050,056	27,672,365	1,700,496	2,464,363	
Restricted	109,510	535,182		•	
Unrestricted	6,882,136	8,778,990	70,029	317,319	
Total net assets	36,041,702	36,986,537	1,770,525	2,781,682	

#### GARFIELD COUNTY'S CHANGES IN NET ASSETS

	Governmenta	l Activities	Business-typ	e Activities
	2005	2006	2005	2006
Revenues:				
Program revenues				
Charges for services	3,871,758	3,501,113	6,243,915	7,199,805
Operating grants & contributions	2,769,685	3,427,502		
Capital grants and contributions	131,850	137,489		
General revenues				
Taxes	3,081,913	3,145,304		
Interest earnings	197,178	<b>40</b> 7,759	229	41,573
Other revenues	498,868	69,186		
Total revenues	10,551,252	10,688,353	6,244,144	7,241,378
Expenses:				
General government	963,482	1,127,994		
Public safety/inspection services	2,672,595	3 <b>,20</b> 5,705		
Public works/transportation services	2,981,327	3,215,142		
Culture and recreation	167,758	276,186		
Tourism/economic & community dev.	806,023	<b>87</b> 1,66 <b>8</b>		
Public health & welfare	233,336	262,857		
Interest and fiscal charges	145,033	196,864		
Hospital enterprise fund			6,432,132	6,817,324
Total expenses	7,969,554	9,156,416	6,432,132	6,817,324
Increase in net assets before transfers	2,581,698	1,531,937	(187,988)	424,054
Transfers	(200,000)	<b>(587</b> ,102)	200,000	587,103
Increase/desrease in net assets	2,381,698	944,835	12,012	1,011,157

#### **GOVERNMENTAL FUNDS FINANCIAL ANALYSIS**

As was previously noted, the County's governmental funds provide a short-term perspective of the County's general government operations and the financial resources available in the near future to finance the County's programs. Differences between available financial resources and the short-term obligations of general government operations are reported as fund balances. Fund balances are designated as either reserved or unreserved. Reserved fund balances indicate amounts of the fund balance set aside for specific purposes or to meet specific requirements.

As of December 31, 2006, the County's governmental funds, which include the general fund, all special revenue funds, debt service funds and capital project funds, report a combined fund balance of \$ 9,946,224. This combined balance represents an increase of \$2,293,825 over last year's ending fund balances.

The general fund is the main operating fund of the County. All governmental-type activities not accounted for in a special revenue fund, debt service fund or capital project fund are accounted for in the general fund. Accounting for activities in funds other than

the general fund may be required by state regulations or local ordinances; or, the County may simply desire to isolate the revenues and expenditures associated with a particular activity for matching purposes.

The general fund balance increased by \$2,231,832 to \$6.4 million during the fiscal year ending December 31, 2006. The \$6.4 million fund balance represents approximately 68 percent of budgeted revenues for the fiscal year ending December 31, 2006. State law requires counties to maintain an unreserved fund balance between 5 and 50 percent of General Fund Revenues. The present unreserved fund balance represents approximately 62% of estimated revenues.

Taxes are the largest source of revenues to the general fund representing approximately 19 percent of total general fund revenues. Sales tax revenues account for approximately 27 percent of all of the tax revenues generated in the general fund. Property taxes generated about 36 percent of the tax revenues.

As was previously noted, the County maintains an enterprise fund to account for its business-type activities. The separate enterprise fund statements provide the same information, with more detail, as the information provided for business-type activities in the government-wide financial statements.

#### GENERAL FUND BUDGETARY HIGHLIGHTS

The year 2006 originally adopted budget for the general fund totaled \$8,545,335. The County Commission approved a budget revision during the year. Budgeted expenditures increased by \$2,228,532 to a final general fund budget of \$10,773,867. Several reasons necessitated this revision.

Actual general fund expenditures and transfers for the year ending December 31, 2006, totaled \$9,895,891. This amount is approximately \$877,976 under the originally adopted budget.

The primary reason for the change related to capital expenditures for the county hospital as well as the purchase of equipment for various departments and work performed at the airport.

#### CAPITAL ASSET AND DEBT ADMINISTRATION

#### **Capital Assets**

As of December 31, 2006, the County had invested \$35,018,728, net of accumulated depreciation, in capital assets for its governmental and business-type activities.

# GARFIELD COUNTY'S CAPITAL ASSETS (net of depreciation)

	Governmenta	l Activities	Business-typ	Activities	
	2005	2006	2005	2006	
Construction in progress				866,533	
Land and easements	5,05 <b>8,</b> 078	5,058,078	5,443	5,443	
Buildings	6,039,784	5, <b>907,</b> 484	555,548	503,987	
Improvements	18,900,213	18,681,833	401,677	343,437	
Machinery, equipment & automobiles	3,160,981	2,906,970	737,828	74 <b>4,96</b> 3	
Total net assets	33,159,056	32,554,365	1,700,496	2,464,363	

Capital asset acquisitions and projects costing \$50,000 or more during the current fiscal year included:

♦ The Public Works Department sold two Case Wheel Loaders, for \$192,500 and purchased two new Case Wheel Loaders with a total purchase price of \$206,500.

Additional information regarding the County's capital assets can be found in the footnotes to the financial statements.

#### Long-term debt

At December 31, 2006, the County had total debt outstanding of \$4,882,000. Of this amount, \$3,882,000 is considered general obligation debt, which is secured by the full faith and credit of the County.

# GARFIELD COUNTY'S OUTSTANDING DEBT December 31, 2006

	Gc	Activities
Revenue Bonds	\$	1,000,000
General obligation bonds		3,882,000
Total	<u>\$</u>	<b>4,882,00</b> 0

Additional information on the outstanding debt of the County is located in the footnotes to the financial statements.

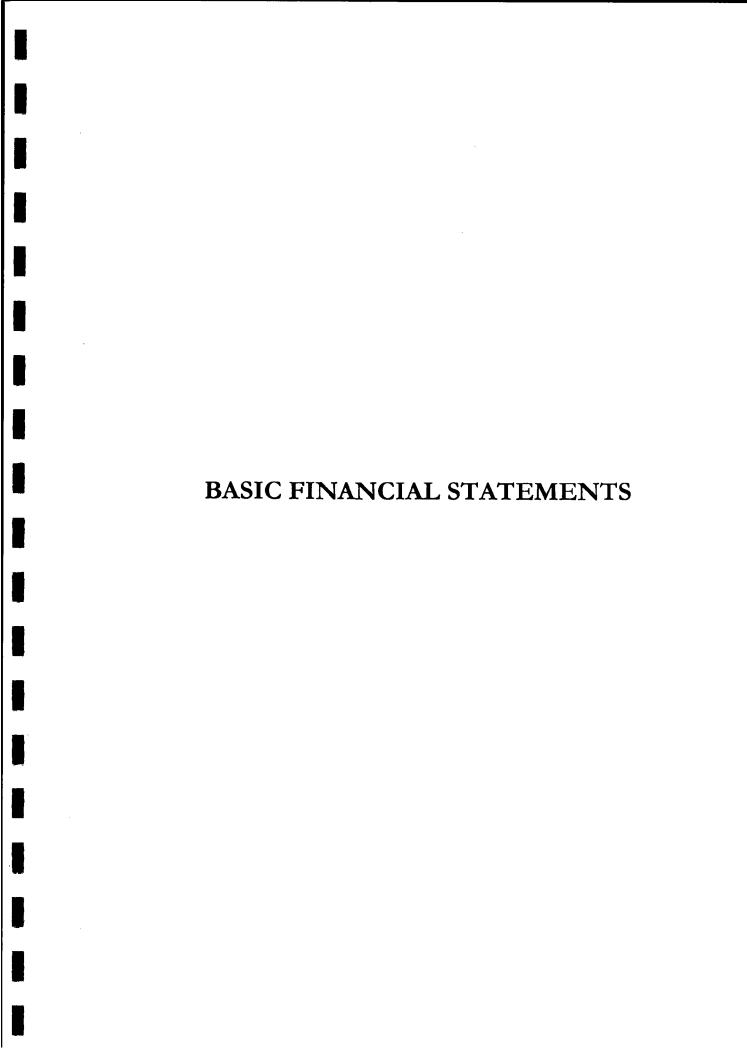
#### ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

• The unemployment rate for Garfield County was 5 percent for the year ended December 31, 2006. This percentage is higher than the state unemployment rate of 3.3 percent and higher than the national unemployment rate of 4.8 percent for the same period. (Source: Utah Department of Workforce Services and the U.S.

Department of Labor)

# REQUESTS FOR FINANCIAL INFORMATION

This financial report is designed to provide users with a general overview of the County's finances and demonstrate accountability for the sources and uses of County funding. Questions concerning information contained in this report or requests for additional financial information should be addressed to the Garfield County Auditor, PO Box 77, 55 South Main Street, Panguitch, Utah 84759.



#### **Statement of Net Assets**

December 31, 2006

	Governmental Activities			siness Type Activities	Total
Assets:					
Current assets:					
Cash & cash equivalents	\$	10,410,434	\$	328,001	\$ 10,738,435
Accounts receivable		96,812		594,241	691,053
Inventory		36,104		232,666	268,770
Prepaid insurance				7,578	7,578
Construction in progress		-		866,533	866,533
Capital assets, net of accumulated depreciation		32,554,365		1,597,830	34,1 <b>52,1</b> 95
Total assets		43,097,714		3,626,849	 46,724,563
Liabilities and Net Assets					
Liabilities:					
Accounts payable		505,508		<b>268</b> ,274	773,782
Other current liabilities		85,843		<b>576,</b> 894	6 <b>62,7</b> 37
Payroll taxes payable		5,776			<b>5,7</b> 76
Compensated absences payable		407,171			407,171
Estimated closure and post-closure costs		224,880			224,880
Bonds payable					
Portion due within one year		239,000			239,000
Portion due after one year		4,643,000			4,643,000
Total liabilities		6,111,177		845,168	6,956,345
Net Assets:					
Invested in capital assets, net of related debt		27,672,365		2,464,363	30,136,728
Restricted for:					, , , , , , , , , , , , , , , , , , , ,
Other purposes		535,182			535,182
Unrestricted		8,778,991		317,319	9,096,310
Total net assets	\$	36,986,537	\$	2,781,682	\$ 39,768,219

#### Statement of Activities

Year Ended December 31, 2006

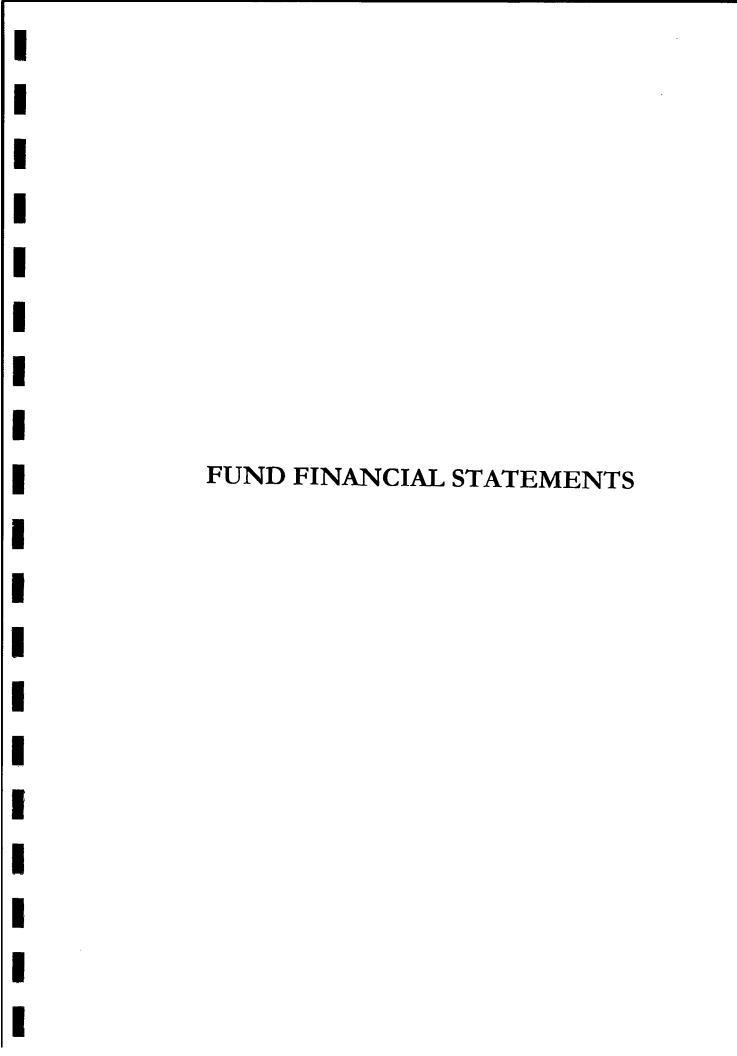
					(	Operating	(	Capital		
			(	harges for	G	Frants and	Gı	ants and	No	et (Expense)
Functions		Expenses		Services	_Co	ontributions	Cor	tributions		Revenue
Governmental activities:										
General government	\$	<b>1,12</b> 7,993	\$	97,161	\$	_	\$	-	\$	(1,030,832)
Public safety/inspection services		<b>3,20</b> 5,705		2,499,1 <b>99</b>		221,251		-		(485,255)
Public works/transportation services		3,215,142		791,636		1,859,189		137,489		(426,828)
Culture & recreation		276,186		2,492		445,259				171,565
Tourism/economic & community development		<b>87</b> 1,668		108,728		765,896				2,956
Public health & welfare		262,857		1,897		135,907				(125,053)
Interest and fiscal charges		196,864								(196,864)
Total governmental activities		<b>9,15</b> 6,415		3,501,113		3,427,502		137,489		(2,090,311)
Business-type activities:										
Hospital enterprise fund		6,817,324		7,199,805						382,481
Total business-type activities		<b>6,81</b> 7,324		7,199,805		-		-		382,481
Total government	_\$_	15,973,739	_\$	10,700,918	\$_	3,427,502	\$	137,489	S	(1,707,830)

(Continued on page 11)

#### **Statement of Activities**

Year Ended December 31, 2006

Changes in net assets	Gov	ernmental Activities		siness-type Activities	Total		
Net (expense) revenue from previous page	\$	(2,090,311)	311) \$ 382,481		\$	(1,707,830)	
General revenues:							
Taxes:							
Property taxes		1,275,525				1,275,525	
Fees-in-lieu of taxes		474,232				474,232	
General sales and use taxes		677,417				677,417	
Transient room taxes		568,446				568,446	
Restaurant tax		149,684				149,684	
Earnings on investments		407,759		41,573		449,332	
Miscellaneous		69,186				69,186	
Operating transfers		(587,102)		587,103		-	
Total general revenues and transfers		3,035,147		628,676		3,663,822	
Increase in net assets		944,835		1,011,157		1,955,992	
Net assets - beginning		36,041,702		1,770,525		37,812,227	
Net assets - ending	\$	36,986,537	\$	2,781,682	\$	39,768,219	



# **Balance Sheet**

#### **Governmental Funds**

December 31, 2006

	General			Rural Health Care	Go	Other overnmental Funds	Total Governmental Funds	
Assets:	<del></del>							
Cash & cash equivalents	\$	6,893,816	\$	2,409,270	\$	1,107,348	\$	10,410,434
Due from other funds		-						· · ·
Other receivables		96,812						96,812
Inventory		36,104						36,104
Total assets	\$	7,026,732	\$	2,409,270	\$	1,107,348	\$	10,543,350
Liabilities:								
Accounts payable	\$	505,508	\$	-	\$	_	\$	<b>505</b> ,508
Payroll taxes payable		5,776			•		•	5,776
Wages payable		85,843						<b>85</b> ,843
Due to other funds		,						-
Total liabilities		597,126		-		-		597,126
Fund balances:								
Reserved		535,182						535,182
Unreserved, undesignated		5,894,424		2,409,270		1,107,348		9,411,042
Total fund balances		6,429,606		2,409,270		1,107,348		9,946,224
Total liabilities and fund balances	\$	7,026,732	\$	2,409,270	\$	1,107,348	\$	10,543,350

#### Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Assets

#### December 31, 2006

Amounts reported for governmental activities in the statement of net assets are different because:

Total fund balance - governmental funds

\$ 9,946,224

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds. The cost of the assets is \$57,442,974 and the accumulated depreciation is \$24,888,609.

Long-term Obligations

(5,514,052)

\$ 36,986,537

Total net assets - governmental activities

# Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds

Year Ended December 31, 2006

REVENUES:		General		Rural Health Care	Go	Other overnmental Funds	Total Governmental Funds		
Taxes	• •	031.070	•	000.246	•		•		
Interest earnings	\$ 1	,931,868	\$	828,346	\$	-	\$	2,760,214	
Licenses and permits		188,548		167,799		51,412		407,759	
Intergovernmental revenues	•	345,714				<b>505</b> 001		345,714	
Charges for services		,199,201				5 <b>87,8</b> 01		3,787,002	
Fines and forfeitures	2	,682,099				-		2,682,099	
Miscellaneous		218,823						218,823	
Total revenues		486,741		206115				486,741	
Total revenues	9	,052,995		996,145		639,213		10,688,352	
EXPENDITURES:									
General government	1	,117,043				-		1,117,043	
Public safety/inspection services		,111,053				_		3,111,053	
Publc works/transportaion		,647,546				123,637		2,771,183	
Culture & recreation		276,186				-		<b>276,18</b> 6	
Tourism/economic & community development		865,920				_		<b>865,92</b> 0	
Public health & welfare		242,176				_		242,176	
Debt service		423,864						423,864	
Total expenditures	8	,683,788				123,637		8,807,425	
Excess of revenues over (under) expenditures		369,207		996,145		515,576	•	1,880,927	
OTHER FINANCING SOURCES (USES):								1,000,000,	
Debt proceeds	1	,0 <b>00,0</b> 00				_		1,00 <b>0,00</b> 0	
Operating transfers in		,074,728		500,000		-		2,574,728	
Operating transfers out		,212,103)		(1,737,286)		(212,441)		(3,161,830)	
Total other financing sources (uses)		,862,625		(1,237,286)		(212,441)		412,897	
Excess of revenues and other sources over									
(under) expenditures and other uses	2	231,832		(241,142)		303,134		2,293,825	
FUND BALANCES JANUARY 1	4	,1 <b>97,7</b> 74		2,650,412		804,213		7,652,399	
FUND BALANCES DECEMBER 31	\$ 6	<b>429,6</b> 06	\$	2,409,270	\$	1,107,348	\$	9,946,224	

# Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities

Year Ended December 31, 2006

Amounts reported for governmental activities in the statement of activities are different because: 2,293,825 Net change in fund balances-total governmental funds Governmental funds report capital outlays as expenditures. However, in the statement of activities, assets with an initial, individual cost of more than \$5,000 are capitalized and the cost is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period. 196,102 Capital outlays Depreciation expense (800,794)(604,692)The governmental funds report bond proceeds as an other financing source, while repayment of bond principal is reported as an expenditure. Also, governmental funds report the effect of issuance costs and premiums when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. Interest is recognized as an expenditure in the governmental funds when it is due. In the statement of activities, interest expense is recognized as it accrues, regardless of when it is due. The net effect of these differences in the treatment of general obligation bonds and related items is as follows: Repayment of bond principal 227,000 227.000 28,702 Net decrease in compensated absenses payable (1,000,000)Bond proceeds 944,835 Change in net assets of governmental activities

#### **Statement of Net Assets**

# **Major Proprietary Funds**

December 31, 2006

	Hospital Enterprise Fund	Total
Assets		
Current assets:		
Cash & cash equivalents	\$ 328,001	\$ 328,001
Accounts receivable (net of allowance)	<b>594,24</b> 1	594,241
Inventory	23 <b>2,6</b> 66	232,666
Prepaid insurance	7,578	7,578
Total current assets	1,162,486	1,162,486
Long-term assets:		-
Construction in progress	866,533	866,533
Capital assets, net of accumulated depreciation	1,59 <b>7,8</b> 30	1,597,830
Total long-term assets	2,464,363	2,464,363
Total assets	3,626,849	3,626,849
Liabilities and Net Assets		
Liabilities:		
Current liabilities:		
Accounts payable	<b>268,27</b> 4	268,274
Other current liabilities	<u>576,894</u>	576,894
Total current liabilities	845,168	268,274
Total liabilities	845,168	268,274
Net assets:		
Invested in capital assets, net of related debt Unrestricted	2,464,363	2,464,363
- · · · · · · · · · · · · · · · · · · ·	317,319	317,319
Total net assets	\$ 2,781,682	\$ 2,781,682

# Statement of Revenues, Expenses and Changes in Net Assets Major Proprietary Funds

Year Ended December 31, 2006

	Hospital Enterprise Fund	Total
Operating revenues:		# 7.100.00 <i>E</i>
Net revenue	\$ 7,199,805	\$ 7,199,805
Total operating revenues	7,199,805	7,199,805
Operating expenses:		
Salaries	<b>3,730,48</b> 4	3,730,484
Employees benefits	1,260,573	1,260,573
Central services	132,592	132,592
Medical supplies	406,295	406,295
Non-medical supplies	229,607	229,607
Professional services	48,104	48,104
Purchased services	322,341	322,341
Utilities Piel management	93,907	93,907
Risk management	91,283 1 <b>80,2</b> 75	91,283 180,275
Other expenses Depreciation	321,863	321,863
•		<del></del>
Total operating expenses	6,817,324	6,817,324
Operating income (loss)	382,481	382,481
Nonoperating income:		
Interest earnings	41,573	41,573
Total nonoperating income	41,573	41,573
Net income (loss) before transfers	424,054	424,054
Transfer in	587,103	587,103
Change in net assets	1,011,157	1,011,157
Net assets - beginning	1,770,525	1,770,525
Net assets - ending	\$ 2,781,682	\$ 2,781,682

### Statement of Cash Flows Major Proprietary Funds

Year Ended December 31, 2006

	Hospital Enterprise Fund		Total
Cash flows from operating activities:			
Cash received from customers	\$ 6,791,908	\$	6,791,908
Cash payments to suppliers for goods and services	(2,007,048)		(2,007,048)
Cash payments to employees for services	(4,991,057)		(4,991,057)
Net cash provided (used) by operating activities	 (206,197)		(206,197)
Cash flows from noncapital financing activities:			
Operating transfers from other funds	5 <b>8</b> 7,103		587,103
Net cash (used) by noncapital financing activities	 587,103		587,103
Cash flows from capital and related financing activities:			
Acquisition of capital assets	(1,085,731)		(1,085,731)
Net cash (used) by capital and related activities	 (1,085,731)		(1,085,731)
Cash flows from investing activities			
Interest received	41,573		41,573
Net cash (used) by investing activities	41,573		41,573
Net increase in cash and cash equivalents	 (663,252)		(663,252)
Cash and Cash Equivalents - Beginning	991,253		991,253
Cash and Cash Equivalents - Ending	\$ 328,001	\$	328,001
Reconciliation of operating income (loss) to net net cash provided (used) by operating activities:			
Operating income (loss)	\$ 3 <b>8</b> 2,481	\$	382,481
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:			-
Depreciation expense	321,863		321,863
Increase decrease accounts receivable	(407,897)		(407,897)
Increase decrease in inventory	(32,758)		(32,758)
Increase decrease in other assets	1 <b>6,</b> 374		16,374
Increase decrease in accounts payable	( <b>106</b> ,611)		(106,611)
Increase decrease in other payables	 (379,649)		(379,649)
Total adjustments	 (588,678)	_	(588,678)
Net cash provided (used) by operating activities	\$ (206,197)	<u>\$</u>	(206,197)

# **Statement of Fiduciary Net Assets Agency Funds**

# December 31, 2006

	<del> </del>	Total
Assets		
Cash & cash equivalents	\$	753,026
Taxes receivable		30,593
Total assets	\$	783,619
Liabilities		
Due to taxing units	\$	783,619
Total liabilities	\$	783,619

#### NOTES TO FINANCIAL STATEMENT

December 31, 2006

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accompanying basic financial statements of Garfield County have been prepared in conformity with accounting principles generally accepted in the United States of America as prescribed by the Governmental Accounting Standards Board.

The accompanying basic financial statements present the financial position of various fund types and account groups and the results of operations of the various fund types. The basic financial statements are presented for the year ended December 31, 2006.

#### A. Reporting Entity

For financial reporting purposes, Garfield County has included all funds and account groups. The County has also considered all potential component units for which it is financially accountable and that exclusion would cause the County's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the County to impose its will on that organization or (2) the potential for the organization to provide specific financial benefits to, or impose specific financial burdens on the County.

As required by generally accepted accounting principles, these basic financial statements present Garfield County (the primary government) and its component units. The component units are included in the County's reporting entity because of the significance of their operational or financial relationships with the County.

Discretely Presented Component Units:

There are no discretely presented component units.

Blended component Units:

# Garfield County Special Service District #1

The Special Service District provides services to residents within the geographic boundaries of the government. The District provides construction, maintenance and repair of roads within the unincorporated areas of the County. Funding is provided through allocations of state mineral lease funds. Transactions of the District are blended into the audit report issued by Garfield County. No separate audit report is issued.

NOTES TO FINANCIAL STATEMENT December 31, 2006

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

#### Municipal Building Authority of Garfield County, Utah

The Municipal Building Authority of Garfield County, Utah (the Authority) was formally recognized by the State of Utah as an incorporated entity on January 4, 1994. The Authority was formed for the purpose of accomplishing the public purposes for which Garfield County exists by acquiring, improving, or extending one or more projects and financing the cost of such projects on behalf of Garfield County. The Authority is governed by a board of trustees comprised of the three elected commissioners of Garfield County. Transactions of the Authority are blended into the audit report issued by Garfield County. No separate audit report is issued.

#### Garfield County Fire Protection and Recreation District

The Garfield County Fire Protection and Recreation District was created on June 14, 1999 by Resolution 1999-5. The District was created to provide fire protection and recreation programs for the citizens of Garfield County. The District is governed by a supervisory board comprised of the three elected commissioners of Garfield County and local fire marshals. Transactions of the District are blended into the audit report issued by Garfield County. No separate audit report is issued.

#### B. Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., statement of net assets and statement of changes in net assets) report information on all of the nonfiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

#### NOTES TO FINANCIAL STATEMENT

December 31, 2006

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

# C: Measurement Focus, Basis of Accounting and Basis of Presentation

The government-wide financial statements are reported using the economic resources measurement focus and accrual basis of accounting as are the proprietary fund and the fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, Garfield County considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, franchise taxes, licenses and interest associated with the current fiscal period are considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the government.

The government reports the following major governmental funds:

The General Fund is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The Rural Health Care Fund accounts for the collection and disbursement of rural health care tax funds collected by the County and used to support health care facilities within the County.

NOTES TO FINANCIAL STATEMENT

December 31, 2006

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

The Government also reports the following Other Governmental Funds:

The Municipal Building Authority which accounts for the construction of major fixed assets which are then leased to Garfield County for County purposes.

Fire Protection and Recreation Special Service District. This fund accounts for revenues and expenses allocated for specific purposes.

Garfield County Special Service District #1 accounts for funds received generally from state allocated mineral lease funds and expends those funds for construction, repairs and maintenance of roads in the unincorporated areas of Garfield County.

The government reports the following major proprietary fund:

The Hospital Enterprise Fund accounts for the activities of the Garfield Memorial Hospital. Operating revenues and expenses result from health care related services provided by hospital operations. The principal revenues of the fund generally result from charges to patients, insurance companies, medicare and medicaid agencies. Operating expenses result from hospital operations including depreciation of capital assets. All revenue and expense not meeting this definition are reported as non-operating revenues and expense.

The Treasurer's Tax Collection Agency Fund is used to account for taxes collected by the County Treasurer but not paid as a December 31 to the taxing entities within the County.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in both the government-wide and enterprise fund financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. Governments also have the option of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to this same limitation. The government has elected not to follow subsequent private-sector guidance.

When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted resources first, then unrestricted resources as they are needed.

# NOTES TO FINANCIAL STATEMENT

December 31, 2006

# NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

#### D: Assets, Liabilities and Net Assets or Equity

#### Deposits and Investments:

The government's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

State statutes authorize the government to invest in obligations of the U.S. Treasury, commercial paper, corporate bonds, repurchase agreements and the State Treasurer's Investment Pool.

Investments for the government, as well as for its component units, are reported at fair value. The State Treasurer's Investment Pool operates in accordance with appropriate state laws and regulations. The reported value of the pool is the same as the fair value of the pool shares.

#### Capital Assets:

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or businesstype activities columns in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed.

Property, plant and equipment of the primary government, as well as the component units, is depreciated using the straight line method over the following estimated useful lives:

Buildings	40 Years
Improvements Other Than Buildings	20 Years
Equipment	5 Years

#### Compensated Absences:

The County has a policy which allows full time employees to accumulate vacation pay and sick pay. The County allows 30 days of vacation pay to be carried over from year to year. Upon termination employees will be paid one-half of unused, accrued sick leave up to 30 work days.

#### NOTES TO FINANCIAL STATEMENT

December 31, 2006

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

Long-Term Obligations:

In the government-wide financial statements long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities statement of net assets.

In the fund financial statement, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, if any, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuance are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### Fund Equity:

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

#### E. Reconciliation of Government-Wide and Fund Financial Statements:

A. Explanation of certain differences between the governments fund balance sheet and the government-wide statement of net assets.

The governmental fund balance sheet includes a reconciliation between total governmental fund balances and net assets of governmental activities as reported in the government-wide statement of net assets. These differences primarily result from the long-term economic focus of the statement of net assets versus the current financial resources focus of the governmental fund balance sheets.

### Capital related items:

When capital assets (property, plant, & equipment) that are to be used in governmental activities are purchased or constructed, the cost of those assets are reported as expenditures in governmental funds. However, the statement of net assets includes those capital assets among the assets of the County as a whole.

Cost of capital assets
Accumulated depreciation
Total difference

\$ 57,442,974 (24,888,609) \$ 32,554,365

#### NOTES TO FINANCIAL STATEMENT December 31, 2006

# NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

#### Long-term liabilities:

Long-term liabilities are not due and payable in the current period and therefore are not reported in the fund financial statements.

Principal portion of bonds and leases	\$ (4,882,000)
Compensated absences	(407,172)
Estimated closure and post-closure	, ,
costs for landfill operations	( 224,880)
Total difference	\$ (5,514,052)

B. Explanation of differences between governmental fund operating statements and the statement of net activities.

The governmental fund statement of revenues, expenditures, and changes in fund balances includes a reconciliation between net changes in fund balances — total governmental funds and changes in net assets of governmental activities as reported in the government-wide statement of activities. The first element of this reconciliation states that capital outlays are reported in the governmental funds as expenditures while the government-wide statement of activities allocates these costs over the useful lives of the assets as depreciation. While shown in the reconciliation as the net differences, the elements of this difference are as follows:

Capital outlay	\$	196,102
Depreciation expense	_(	800,794)
Net difference as reported	\$ (	604,692)

The governmental funds report bond proceeds as an other financing sources, while repayment of bond principal is reported as an expenditure. Also, governmental funds report the effect of issuance costs and premiums when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. Interest is recognized as an expenditure in the governmental funds when it is due. In the statement of activities, interest expense is recognized as it accrues, regardless of when it is due. The net effect of these differences in the treatment of general obligation bonds and related items is as follows:

Bond Proceeds	\$ (1,000,000)
Repayment of bond principal	227,000
	<b>\$</b> ( 773 <b>,00</b> 0)

# NOTES TO FINANCIAL STATEMENT

December 31, 2006

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in government funds. The detail of this difference is as follows:

Compensated Absences

\$ 28,702

Total Adjustment

\$ 28,702

#### F: Use of Estimates:

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### G: Property Tax Calendar:

- January 1 Lien Date All property appraised based upon situs and status as of this date (real and personal).
- March 1 Calendar year taxing entities must inform the County of the date, time and place of the budget hearing for the next fiscal year for inclusion with tax notice.
- June 22 All taxing entities to adopt tentative budgets and proposed tax rates and report them to the county auditor.
- July 22 County auditor to prepare and mail Notice of Valuation and Tax Changes to all real property owners, including centrally assessed property owners or in the event that Notices of Valuation and Tax Changes are not required, the county auditor is to compute taxes and the county treasurer is to mail tax notices.
- Sept. 1 State Tax Commission approves tax rates.
- Nov. 1 County auditor is to deliver the equalized assessment roll to the county treasurer with affidavit.

#### NOTES TO FINANCIAL STATEMENT

December 31, 2006

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

- Nov. 1 County auditor to charge the County Treasurer to account for all taxes levied.
- Nov. 1 County treasurer to mail tax notices. Tax notices for calendar year entities include notice of budget hearings.
- Nov. 30 Taxes on real property become delinquent.

H: Budgets and Budgetary Accounting:

The governing body of the entity shall establish the time and place of the public hearing to consider the adoption of the budget and shall publish notice of the hearing at least seven days prior to the hearing in at least one issue of the newspaper of general circulation published within the County in which the entity is located. If no such newspaper is published, the required notice may be posted in three public places within the entity's jurisdiction. The tentative budget must be made available to the public for inspection for a number of days, as provided by law, prior to the budget hearing.

- 1. On or before the first regularly scheduled meeting of the County Commission in the month of November, the County Auditor prepares a tentative budget for the next budget year.
- 2. After a public notice has been published, a public hearing is then held on the adoption of the budget.
- 3. After the public hearing, the County Commission makes final adjustments to the tentative budget.
- 4. On or before December 15, the County Commission adopts the budget by resolution or ordinance and sets the tax rate for taxes.
- 5. The Budget officer may transfer unexpended budgeted amounts within departments.
- 6. The County Commission may transfer unexpended budgeted amounts from one department in a fund to another department in the same fund by resolution.
- 7. The total budget appropriation of any governmental fund may be increased only after a public hearing has been held and followed by resolution of the County Commission.
- 8. Budgets for the General fund are adopted on a basis consistent with generally accepted accounting principles (GAAP).

#### NOTES TO FINANCIAL STATEMENT

December 31, 2006

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

The appropriated budget is prepared by fund, function and department. The government's department heads may make transfers of appropriations within a department. Transfers of appropriations between departments require the approval of the governing council. The legal level of budgetary control is the department level.

The Fiscal Procedures Act for Utah Counties require Counties to restrict expenditures to authorized departmental budgets. The combined statement of revenues, expenditures and changes in fund balance – budget and actual identifies the departments and funds which have overexpended budgeted amounts if any and, therefore, do not comply with appropriate fiscal procedures.

#### NOTE 2: CASH AND INVESTMENTS

The County maintains a cash and investment pool, which includes the cash account and several investments. The County also has deposits held by the Trust Department of Zions Bank as fiscal agent for bonds issued and by IHC Health Services.

Deposits and investments for local governments are governed by the Utah Money Management Act (*Utah Code Annotated*, Title 51, Chapter 7, "the Act") and by rules of the Utah Money Management Council ("the Council").

The County's deposit and investment policy is to follow the Utah Money Management Act and rules of the Utah Money Management Council. However, the County does not have a separate deposit or investment policy that addresses specific types of deposit and investment risks to which the County is exposed.

Utah State law requires that County funds be deposited with a "qualified depository" as defined by the Utah Money Management Act. "Qualified depository" includes any depository institution which has been certified by the Utah State Commissioner of Financial Institutions as having met the requirements as defined in Rule 11 of the Utah Money Management Act. Rule 11 establishes the formula for determining the amount of public funds which a qualified depository may hold in order to minimize risk of loss and defines capital requirements which an institution must maintain to be eligible to accept public funds.

The Utah Money Management Act also governs the scope of securities allowed as appropriate temporary investments for the County and conditions for making investment transactions. Investment transactions are to be conducted through qualified depositories or primary reporting dealers.

NOTES TO FINANCIAL STATEMENT December 31, 2006

#### NOTE 2: CASH AND INVESTMENTS - CONTINUED

As of December 31, 2006, the County had the following deposits and investments:

Deposit and investment type	<u>Fair Value</u>
Cash on deposit	\$ 456 <b>,6</b> 72
State Treasurer's investment pool	<b>9,</b> 953 <b>,39</b> 8
Cash with Fiscal Agent	364
Cash with IHC Health Services	328,001
	<u>\$ 10,738,435</u>

The following paragraphs discuss the County's exposure to various risks related to its cash management activities.

#### Custodial Credit Risk

Deposits. Custodial credit risk for deposits is the risk that in the event of a bank failure, the County's deposits may not be recovered. The County's policy for managing custodial credit risk is to adhere to the Money Management Act. The Act requires all deposits of the County to be in a qualified depository, defined as any financial institution whose deposits are insured by an agency of the federal government and which has been certified by the Commissioner of Financial Institutions as meeting the requirements of the Act and adhering to the rules of the Utah Money Management Council. As of December 31, 2006, \$356,672 of the County's bank balances of \$456,672 were uninsured and uncollateralized.

Investments. Custodial credit risk for investments is the risk that in the event of the failure of the counterparty, the County will not be able to recover the value of its investments that are in the possession of an outside party. The County does not have a formal policy for custodial credit risk of investments. The County's investment in the Utah Public Treasurer's Investment Fund has no custodial risk.

#### Credit Risk

Credit risk is the risk that the counterparty to an investment will not fulfill its obligations. The County's policy for limiting the credit risk of investments is to comply with the Money Management Act. The Act requires investment transactions to be conducted only through qualified depositories, certified dealers, or directly with issuers of the investment securities. Permitted investments include deposits of qualified depositories; repurchase agreements; commercial paper that is classified as "first-tier" by two nationally recognized statistical rating

#### NOTES TO FINANCIAL STATEMENT

December 31, 2006

#### NOTE 2: CASH AND INVESTMENTS - CONTINUED

organizations, one of which must be Moody's Investor Services or Standard & Poors; bankers acceptances; obligations of the U.S. Treasury and U.S. government sponsored enterprises; bonds and notes of political subdivisions of the State of Utah; fixed rate corporate obligations and variable rate securities rated "A" or higher by two nationally recognized statistical rating organizations as defined in the Act.

The County is authorized to invest in the Utah Public Treasurer's Investment Fund (PTIF), an external pooled investment fund managed by the Utah State Treasurer and subject to the Act and Council requirements. The PTIF is not registered with the SEC as an investment company, and deposits in the PTIF are not insured or otherwise guaranteed by the State of Utah. The PTIF operates and reports to participants on an amortized cost basis. The income, gains, and losses, net of administration fees, of the PTIF are allocated based upon the participants' average daily balances.

Following are the County's investments at December 31, 2006.

Investment Type	Fair Value	<u>Maturity</u>	<b>Quality Ratings</b>
PTIF	\$9,953,398	less than 1 year	not rated

#### Interest Rate Risk

Interest rate risk is the risk that changes in interest rates of debt investments will adversely affect the fair value of an investment. The County manages its exposure to declines in fair value by solely investing in the PTIF and by adhering to the Money Management Act. The Act requires that the remaining term to maturity of investments may not exceed the period of availability of the funds to be invested. The Act further limits the remaining term to maturity of commercial paper to 270 days or less and fixed rate negotiable deposits and corporate obligations to 365 days or less. Maturities of the County's investments are noted above.

#### Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. The County's policy to limit this risk is to adhere to the rules of the Money Management Council. The Council's rule 17 limits investments in a single issuer of commercial paper and corporate obligations to between 5 and 10 percent depending upon the total dollar amount held in the County's portfolio at the time of purchase.

As of year end, the County had no investments other than an investment in the Utah Public Treasurer's Investment Fund.

#### NOTES TO FINANCIAL STATEMENT

December 31, 2006

#### NOTE 3. COMPENSATED ABSENCES:

Compensated absences of Garfield County represent accrued vacation and sick pay at December 31, 2006, in the amount of \$407,171.

#### NOTE 4. CAPITAL ASSETS:

Capital asset activity for the year ended December 31, 2006 was a follows:

	Beginning Balance	I m ama a a a a	Дастопаса	Ending Balance
Governmental activities:	Dalance	Increases	Decreases	Dalance
Capital assets, not being depreciated				
Construction in Progress	\$	\$	\$	\$
Land	φ 5,058,078	₩	₩	
				5,058,078
Total capital assets, not being depreciated	5,058,078			5,058,078
Capital assets, being depreciated:				
Buildings	7,141,069			7,141,069
Improvements other than buildings	38,861,035			38,861,035
Machinery, equipment, furniture & autos	6,322,051	69,390	(8,650)	6,382,791
Total capital assets, being depreciated	52,324,155	69,390	(8,650)	52,384,895
Accumulated depreciation for:				
Buildings	1,101,285	132,300		1,233,585
Improvements other than buildings	19,960,822	218,380		20,179,202
Machinery, equipment, furniture & autos	3,161,070	450,114	(135,363)	3,475,821
Total accumulated depreciation	24,223,177	800,794	(135,363)	24,888,608
Total capital assets, being depreciated, net	28,100,978	(731,404)	126,713	27,496,287
Governmental activities capital assets, net	<b>\$ 33,159,056</b>	<b>\$</b> (731,404)	<b>\$</b> 126,713	\$ 32,554,365

#### **GARFIELD COUNTY, UTAH**NOTES TO FINANCIAL STATEMENT

December 31, 2006

#### NOTE 4. CAPITAL ASSETS - CONTINUED

Business type activities:	Beginning Balance	Increases	Decreases	Ending Balance
Capital assets, not being depreciated				
Construction in Progress	\$	\$ 86 <b>6,5</b> 33	\$	•
Land	5,443		. <del> </del>	5,443
Total capital assets, not being depreciated	5,443	866,533		871,976
Capital assets, being depreciated:				
Buildings	1,508,578		(1,600)	1,506,978
Improvements other than buildings	819 <b>,61</b> 8		(46,263)	773,355
Machinery, equipment & furniture	2,561,880	97 <b>,9</b> 01	, , ,	2,657,854
Total capital assets, being depreciated	4,890,076	97 <b>,9</b> 01	(49,790)	<b>4,938,</b> 187
Accumulated depreciation for:				
Buildings	953,030	<b>51,5</b> 60	(1,599)	1,002,991
Improvements other than buildings	417,941	63,184	(51,208)	<b>429</b> ,917
Machinery, equipment & furniture	1,824,052	207,119	(118,279)	1,912,892
Total accumulated depreciation	3,195,023	321,863	(171,086)	3,345,800
Total capital assets, being depreciated, net	1,695,053	(223,962)	121,296	1,592,387
Governmental activities capital assets, net	\$ 1,700,496	\$ 642,571	\$ 121,296	2,464,363

Depreciation was charged to functions as follows:	eginning Balance
General government	\$ 15,542
Public safety; inspection services	202,463
Public works/transportation services	554 <b>,92</b> 5
Tourism/economic & community development	7,183
Public health & welfare	 20,681
Total	\$ 800,794

#### NOTES TO FINANCIAL STATEMENT

December 31, 2006

#### NOTE 5. CHANGES IN LONG-TERM DEBT:

The following is a summary of bond transactions of the County for the fiscal year ended December 31, 2006:

	General <u>Obligation</u>
Bonds payable as 12/31/05 Bond Issues	\$ 4,109,000 1,000,000
Less Bond Payments Bonds payable as 12/31/06	( 227,000) \$ 4,882,000

During the year ending December 31, 2004, the County issued \$1,935,000 in General Obligation Refunding Bonds-Series 2004.

The refunding bonds were used to refund \$1,775,000 of the outstanding balance of the General Obligation Bonds-Series 1999A with \$600,000 of the Series 1999A bonds remaining outstanding and to be paid by the County as defined by the bond covenants.

This transaction is considered to be an advanced refunding in that the refunding proceeds of \$1,935,000 were placed in an irrevocable escrow arrangement for the purpose of paying interest and principal on \$1,775,000 of the General Obligation Bonds-Series 1999A. The General Obligation Bonds-Series 1999A were originally issued in the amount of \$2,850,000 and had an outstanding principal balance of \$2,480,000 at the time of the partial refunding.

In accordance with generally accepted accounting principles concerning advanced refunding of bonds, the defeased bonds and refunding escrow are not reported by the County as part of the financial statements.

The Series 1999A bonds refunded bore interest varying from 5.1% to 5.55%. The refunding bond issue bears interest varying between 3% and 5% with the true interest cost at 3.82%. The average life of this issue is 10.461 years.

The refunding results in gross debt service savings of \$74,310 with the present value of the savings being \$59,482.

NOTES TO FINANCIAL STATEMENT December 31, 2006

#### NOTE 5. CHANGES IN LONG-TERM DEBT - CONTINUED

Long-term debt outstanding at year end is composed of the following:

#### \$2,850,000 General Obligation Bonds Series 1999A

Year	Principal <u>Amount</u>	Interest Amount	Total Amount
2007	\$ 120 <b>,0</b> 00	\$ 1 <b>14,</b> 940	\$ 234,940
2008	125,000	109,060	234,060
2009	<u>130,000</u>	102,873	232,873
Total	<b>\$</b> 375 <b>,0</b> 00	<b>\$ 326,873</b>	\$ 701,873

#### \$2,000,000 General Obligation Bonds – Series 1999-B

	Principal		Interest		Total
<u>Year</u>	<u>Amount</u>		<u>Amount</u>		<u>Amount</u>
2007	91,000	\$	37,500	\$	128,500
2008	93,000		35,225		128,225
2009	96,000		32,900		128,900
2010	98,000		30,500		128,500
2011	100,000		28,050		128,050
2012	103,000		25,550		128,550
2013	105,000		22,975		127,975
2014	108,000		20,350		128,350
2015	111,000		17,650		128,650
2016	113,000		14,875		127,875
2017	116,000		12,050		128,050
2018	119,000		9,150		128,150
2019	122,000		6,175		128,175
2020	125,000		3,125		128,125
Total	<b>\$</b> 1,500,000	<u>\$</u>	<u>296,075</u>	<u>\$</u>	<u> 1,796,075</u>

#### NOTES TO FINANCIAL STATEMENT

December 31, 2006

#### NOTE 5. CHANGES IN LONG-TERM DEBT – CONTINUED

\$1,935,000 General Obligation Public Safety Refunding Bonds Series 2004

		Principal		Interest		Total
<u>Year</u>		Amount		<b>Amount</b>		<b>Amount</b>
2007	\$	20,000	\$	<b>74,</b> 180	\$	94,180
2008		20,000		<b>73,</b> 580		93,580
2009		20,000		<b>72,</b> 980		92,980
2010		160,000		<b>72,3</b> 80		232,380
2011		160,000		<b>67,</b> 580		227,580
2012		170,000		<b>62,62</b> 0		232,620
2013		170,000		<b>57,</b> 095		227,095
2014		180,000		<b>51,</b> 400		231,400
2015		185,000		<b>45,19</b> 0		230,190
2016		190,000		<b>38,</b> 530		228,530
2017		200,000		<b>31,</b> 500		231,500
2018		210,000		<b>21,</b> 500		231,500
2019		220,000		11,000		231,000
Total	\$	1,905,000	\$	679,535	\$	<b>2,</b> 584 <b>,</b> 535
	<u> </u>	-,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	<u> </u>	077,000	<u> </u>	<u> </u>

\$150,000 General Obligation Bonds - Series 1999-C

	Principal		Total
<u>Year</u>	<b>Amount</b>		<u>Amount</u>
2007	\$ <b>8,00</b> 0	\$	8 <b>,00</b> 0
2008	<b>8,00</b> 0		<b>8,00</b> 0
2009	8 <b>,00</b> 0		8 <b>,00</b> 0
2010	<b>8,00</b> 0		8 <b>,00</b> 0
2011	7 <b>,00</b> 0		7 <b>,00</b> 0
2012	7 <b>,0</b> 00		7 <b>,00</b> 0
2013	<b>7,00</b> 0		7 <b>,00</b> 0
2014	<b>7,00</b> 0		7 <b>,00</b> 0
2015	7 <b>,00</b> 0		7 <b>,00</b> 0
2016	7 <b>,00</b> 0		7 <b>,00</b> 0
2017	7 <b>,00</b> 0		7 <b>,00</b> 0
2018	7 <b>,00</b> 0		7 <b>,00</b> 0
2019	7,000		7 <b>,00</b> 0
2020	 7 <b>,00</b> 0		7 <b>,00</b> 0
Total	\$ 102,000	<u>\$</u>	10 <b>2,0</b> 00

NOTES TO FINANCIAL STATEMENT December 31, 2006

#### NOTE 5. CHANGES IN LONG-TERM DEBT – CONTINUED

\$1,000,000	Rural Health	Care Sales	Tax Revenue
	Bond Se	ries 2006	

	bond Series	2006	
	Principal		Total
<u>Year</u>	<u>Amount</u>		<u>Amount</u>
2008	\$ 100,000	\$	100,000
2009	100,000		100,000
2010	100 <b>,00</b> 0		100,000
2011	100,000		100,000
2012	100,000		100,000
2013	100,000		100,000
2014	100,000		100,000
2015	100,000		100,000
2016	100,000		100,000
2017	 100,000		100,000
Total	\$ 1.000.000	\$	1,000,000

#### NOTE 6. DEFINED BENEFIT PENSION PLAN

Plan Description. Garfield County contributes to the Local Governmental Contributory Retirement System and Local Governmental Noncontributory Retirement System and Public Safety Retirement System for employers with (without) Social Security coverage, cost-sharing multiple-employer defined benefit pension plans administered by the Utah Retirement Systems (Systems). Utah Retirement Systems provide refunds, retirement benefits, annual cost of living adjustments and death benefits to plan members and beneficiaries in accordance with retirement statutes.

The Systems are established and governed by the respective sections of Chapter 49 of the Utah Code Annotated 1953 as amended. The Utah State Retirement Office Act in Chapter 49 provides for the administration of the Utah Retirement Systems and Plans under the direction of the Utah State Retirement Board (Board) whose members are appointed by the Governor. The Systems issue a publicly available financial report that includes financial statements and required supplementary information for the Local Governmental Contributory Retirement System, Local Governmental Noncontributory Retirement System, and Public Safety Retirement System for employers with (without) Social Security coverage. A copy of the report may be obtained by writing to the Utah Retirement Systems, 540 East 200 South, Salt Lake County, Utah 84102 or by calling 1-800-365-8772.

NOTES TO FINANCIAL STATEMENT December 31, 2006

#### NOTE 6. DEFINED BENEFIT PENSION PLAN - CONTINUED

Funding Policy. As of December 31, plan members in the Local Governmental Contributory Retirement System are required to contribute 6% of their annual covered salary (all or part may be paid by the employer for the employee) and Garfield County is required to contribute 7.58% of their annual covered salary. In the Local Governmental Noncontributory Retirement System Garfield County is required to contribute 11.59% of their annual covered salary. In the Public Safety Retirement System for employers with (without) Social Security coverage division members are required to contribute 22.38% of their annual covered salary for members in the noncontributory division. The contribution rates are the actuarially determined rates. The contribution requirements of the Systems are authorized by statute and specified by the Board.

Garfield County's contributions to the Local Governmental Contributory Retirement System for the years ending December 31, 2006, 2005 and 2004 were \$20,600, \$19,020 and \$17,158 respectively and for the Noncontributory Retirement System the contributions for December 31, 2006, 2005 and 2004 were \$151,510, \$137,084 and \$121,650 respectively and for the Public Safety Retirement System the contributions for December 31, 2006, 2005, 2004 were \$174,576, \$153,938 and \$134,990 respectively. The contributions were equal to the required contributions for each year.

#### NOTE 7. LANDFILL CLOSURE AND POST-CLOSURE CARE COSTS

Garfield County has estimated closure and post-closure care costs for landfills located within the County to be \$224,880. The nature and source of these costs as estimated by Garfield County are described below as well as other pertinent information concerning the landfills.

As of the date of this report, the County had not been notified of any corrective actions that need to be taken towards the landfills.

Total estimated closure and post-closure care costs of \$224,880 have been reflected on the County's balance sheet in the General Long-Term Debt Account Group.

Closure Costs:	<u>Jol</u>	nns Valley	Ţ	<u>icaboo</u>	Pead mal Pit
Cover material	\$	117,000	\$	<b>22,1</b> 00	\$ 400
Engineering		5,800		<b>1,1</b> 00	
Quality control		<b>11,</b> 700		<b>2,2</b> 00	 
Total Closure Costs		1 <b>34,</b> 500		<b>25,4</b> 00	400

#### NOTES TO FINANCIAL STATEMENT December 31, 2006

#### NOTE 7. LANDFILL CLOSURE AND POST-CLOSURE CARE COSTS - CONTINUED

	Johns Valley	Ticaboo	Dead Animal Pit
Post-Closure Costs:	•		
Groundwater monitoring	<b>36,</b> 000		
Leachate Collection and Storage	<b>3,</b> 000		
Monitoring and System O & M	6,000		
Vegetative cover	150	<b>1</b> 50	
Soil cover	1,000	<b>3,4</b> 30	
Contingencies	<b>2,</b> 350	500	
Reports	<b>6,</b> 000	<b>6,0</b> 00	
Total Post-Closure Costs	54,500	10,080	
Total Costs	<b>\$</b> 54,500	<b>\$</b> 10,080	<b>\$</b> 0

To date, Garfield County has not incurred any closure or post-closure care costs. The total estimated costs to be recognized remains at \$224,880.

Estimated landfill capacity used to date based on the county engineers estimates are as follows:

Johns Valley Ticaboo	22%
Ticaboo	22%
Dead Animal Pit	26%

The County estimates the useful life of each landfill as follows:

Johns Valley Ticaboo	50 plus years
Ticaboo	25 years
Dead Animal Pit	10 years

#### **NOTE 8. RISK MANAGEMENT:**

Garfield County is exposed to various types of risk such as tort actions, theft of, damage to, or destruction of, assets by intent or acts of God, errors and omissions, and job related illnesses or injury.

The County has procured commercial insurance coverage, which in the County's estimation, is adequate to reduce the risk of loss to a manageable level.

Settlements have not exceeded coverages for each of the past three years.

NOTES TO FINANCIAL STATEMENT

December 31, 2006

#### NOTE 9. HOSPITAL ACQUISITION:

The County entered into an asset purchase agreement with IHC Health Services, Inc., a Utah nonprofit corporation effective July 1, 2000 to purchase the assets of Garfield Memorial Hospital located in Panguitch, Utah. The asset purchase agreement was approved and ratified by a unanimous vote of the Garfield County Commission on October 9, 2000. The approval of the asset purchase agreements is documented by Garfield County Resolution No. 2000-15.

Pursuant to the asset purchase agreement, IHC Health Services, Inc. transferred hospital assets to the County. The County in turn assumed certain liabilities associated with the operation of the hospital. The County has reflected the purchase and operation of the hospital in an enterprise fund. In order to assure that funds will be available to cover operations of the Garfield Memorial Hospital and clinics, the County imposed a rural health care tax applicable to all transactions in the County which are subject to sales tax.

Also effective July 1, 2000, the County entered into a management agreement with IHC Health Services, Inc. to provide management services to the hospital. The agreement runs for a one-year period and from year-to-year thereafter.

## REQUIRED SUPPLEMENTARY INFORMATION (Unaudited)

#### **Budgetary Comparison Schedule General Fund**

#### Year Ended December 31, 2006

	 Budgeted .	Amou		Actual	Fir	riance with nal Budget - Positive
	 Original		Final	 Amounts	(	Negative)
Budgetary fund balance, January 1	\$ 4,197,774	\$	4,197,774	\$ 4,197,774	\$	-
Resources (inflows):						
Taxes	1,805,000		1,935,000	1,931,868		(3,132)
Interest earnings	80,000		1 <b>75,00</b> 0	188,548		13,548
Licenses and permits	66,500		136,500	345,714		209,214
Intergovernmental revenues	2,532,814		3,041,520	3,199,201		157,681
Charges for services	2,577,250		2,584,250	<b>2,6</b> 82,099		97 <b>,849</b>
Fines and forfeitures	282,502		296,502	218,823		(77,679)
Miscellaneous	246,000		1,475,000	1,486,741		11,741
Operating transfers in	 955,269		1,115,095	 2,074,728		959,633
Amounts available for appropriation	\$ 12,743,109	\$	14,956,641	\$ 16,325,497	\$	1,368,856
Charges to appropriations (outflows):						
General government	\$ 1,664,365	\$	1,150,019	\$ 1,117,043	\$	32,976
Public safety/inspection services	2,554,857		3,208,347	3,111,053		97,295
Puble works/transportaion	2,184,752		2,814,909	2,647,546		167,363
Culture & recreation	361,450		291,159	276,186		14,973
Tourism/economic & community development	910,667		1,185,905	865,920		319,985
Public health & welfare	229,532		246,032	242,176		3,856
Debt service	377,496		<b>377,49</b> 6	423,864		(46,368)
Transfers out to other funds	 262,216		1,500,000	1,212,103		287,897
Total charges to appropriations	8,545,335		10,773,867	9,895,891		877,976
Budgetary fund balance, December 31	\$ <b>4,</b> 197, <b>774</b>	\$	4,182,774	\$ 6,429,606	\$	2,246,832

## COMBINING FINANCIAL STATEMENTS AND SCHEDULES

#### **Combining Balance Sheet**

#### Nonmajor Governmental Funds

Year Ended December 31, 2006

	F	Iunicipal Building uthority		Special Service District #1		Fire Protection  Recreation  SSD		Total Nonmajor overnmental Funds
Assets:  Cash & cash equivalents	•	22.006	•	221.000		052.552	_	1 10 7 0 10
Other receivables	\$	32,986	\$	221,809	\$	852,553	\$	1,107,348
Total assets	\$	32,986	\$	221,809	\$	852,553	\$	1,107,348
Liabilities:								
Due to other funds  Total liabilities	\$		\$	<u>-</u>	\$	-	\$	
Fund balances: Reserved								
Unreserved, undesignated		32,986		221,809		852,553		1,107,348
Total fund balances		32,986		221,809		852,553		1,107,348
Total liabilities and fund balances	\$	32,986	\$	221,809	\$	852,553	\$	1,107,348

# Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Nonmajor Governmental Funds

Year Ended December 31, 2006

	2	Municipal Building Authority	S S Ä	Special Service District #1	Fire	Fire Protection Recreation SSD	Z So Z	Nonmajor Governmental Funds
REVENUES: Interest earnings Intergovernmental revenues Charges for services	<del>6</del>	1,795	€-	14,735	↔	34,882 450,312	€	51,412
Total Revenues		139,284		14,735		485,194		639,213
EXPENDITURES: General government Public safety/inspection services Publc works/transportaion Culture & recreation Tourism/economic & community development Public health & welfare Capital outlav		123,637						123,637
Debt service: Principal retirements Interest and fiscal charges Total Expenditures Excess of Revenues over (under) Expenditures		123,637		14,735		485,194		123,637 515,576
OTHER FINANCING SOURCES (USES): Debt proceeds Operating transfers in Operating transfers out Sale of fixed assets				(85,125)		(127,316)		(212,441)
Total Other Financing Sources (Uses)				(85,125)		(127,316)		(212,441)
Excess of revenues and other sources over (under) expenditures and other uses		15,648		(70,391)		357,878		303,134
FUND BALANCES JANUARY 1		17,338		292,200		494,675		804,213
FUND BALANCES DECEMBER 31	S	32,986	se l	221,809	<b>∽</b>	852,553	€	1,107,348

#### Statement of Changes in Assets and Liabilities Agency Funds

December 31, 2006

	-	Balance cember 31, 2005	 Additions	Deletions	Balance cember 31, 2006
Assets					4
Cash & cash equivalents Taxes receivable	\$	702,115 <b>46,189</b>	\$ 4,737,601	\$ 4,6 <b>86</b> ,690 <b>15,59</b> 6	\$ 753,026 <b>30,5</b> 93
Total assets	\$	748,304	\$ 4,737,601	\$ 4,702,286	\$ 783,619
Liabilities					
Due to taxing units	\$	748,304	\$ 4,737,601	\$ 4,702,286	\$ 7 <b>83,6</b> 19
Total liabilities	\$	748,304	\$ 4,737,601	\$ 4,702,286	\$ 783,619

#### COUNTY TREASURER

#### STATEMENT OF CURRENT TAXES CHARGED, COLLECTED, AND DISBURSED - CURRENT & PRIOR YEARS DECEMBER 31, 2006

	Year-End Value	Personal Property Value	Total Value	Tax Rate	Per. Prop. Taxes	Taxes Charged	Unpaid Taxes
TAXING UNITS							
COUNTY FUNDS:							1
General	39 <b>3,16</b> 7,485	11,535,165	<b>404</b> ,70 <b>2,65</b> 0	0.001377	16,841	558,233	<b>30</b> ,593
SCHOOL DISTRICTS	• •	•	, .				· · · · · · · · · · · · · · · · · · ·
Garfield County	39 <b>3,16</b> 7,485	11,535,165	<b>40</b> 4,70 <b>2,65</b> 0	0.007494	90,193	<b>3,036,</b> 590	166,495
CITIES AND TOWNS:		-				<del></del>	
Antimony	<b>5,76</b> 9,695	81,625	5,851 <b>,32</b> 0	0.000824	67	4,821	102
Boulder	1 <b>3,56</b> 0,325	586,155	<b>1</b> 4,146, <b>48</b> 0	0.000360	207	<b>5</b> ,089	304
Cannonville	<b>5,21</b> 5,365	309,030	5,524 <b>,39</b> 5	0.003558	1,074	<b>19,</b> 630	369
Escalante	30,194,465	567,915	30,762,380	0.002881	1,584	<b>88,</b> 574	6,954
Hatch	<b>6,21</b> 0,07 <b>5</b>	82,225	6,292,300	0.001107	90	<b>6,</b> 965	282
Henrieville	4,037,225	9,460	4,046,685	0.000955	9	3,865	302
Panguitch	48,879,385	<b>2,9</b> 90,570	<b>51</b> ,869 <b>,95</b> 5	0.002604	7,814	<b>135,</b> 096	<b>6,14</b> 0
Tropic	1 <b>7,89</b> 0,855	<b>3</b> 98,455	<b>18</b> ,289 <b>,31</b> 0	0.000785	306	<b>14,35</b> 0	505
Sevier River Users	283,120,395	<b>8,4</b> 94,570	<b>291</b> ,614 <b>,96</b> 5	0.000042	382	12,273	693
Total Cities & Towns		-			11,533	290,663	15,651
CEMETERIES							
Antimony	7 <b>,1</b> 77,185	82,125	7 <b>,</b> 259 <b>,31</b> 0	0.000187	15	<b>1,35</b> 7	23
Cannonville	5,490,230	332,055	5,822,285	0.000408	133	2,373	23
Escalante	5 <b>4,34</b> 0,525	1,224,475	55,565,000	0.000197	236	<b>10</b> ,941	646
. Hatch	1 <b>2,66</b> 6,810	274,170	<b>12,</b> 940 <b>,98</b> 0	0.000067	18	867	54
Henrieville	<b>4,802,740</b>	9,460	4,812,200	0.000158	1	760	53
Panguitch	7 <b>3,97</b> 6,755	3,781,415	77,758,170	0.000209	817	<b>16,</b> 278	778
Tropic	39 <b>,25</b> 8,715	<b>4,0</b> 80,480	43,339,195	0.000178	702	7,690	163
Total Cemeteries	•	•	-		1,922	40,266	1,740
WATER CONSERVANCY	283,120,395	<b>8,4</b> 94,570	291,614,965	0.000357	3,398	104,472	5,892
FIRE DISTRICT							
Panguitch Lake Fire Dist.	6 <b>9,84</b> 5,389	168,540	<b>70</b> ,013 <b>,92</b> 9	0.000356	66	<b>24</b> ,931	1,630
Mammoth Creek Fire Dist.	5 <b>2,15</b> 2,820	500	52,153,320	0.000800		41,722	4,362
Total Fire Districts	• •		•		66	66,653	5,992
GRAND TOTALS					402.052	4 007 077	207.373
GRAND IOIALS					123,953	<u>4,096,877</u>	226,363

Treasurer's Relief							Delinguencies		
			Taxes		Fee in	Misc.		Interest &	
Abatements	Other	Total	Collected	Rate	Lieu	Collection	<u>Tax</u>	Penalty	
1,953	(181)	<b>32,3</b> 65	525,868	94.20	58,621	<u>17,711</u>	<b>38,</b> 026	18,243	
10,629	<u>(479)</u>	<b>176,6</b> 45	2,859,945	94.18	313,942	96,343	<b>208,1</b> 97	8,211	
6	(4)	104	4,717	97.84	1,276	116	80	5	
1	(1)	<b>3</b> 04	4,785	94.03	715	331	207	<b>1</b> 0	
303		<b>6</b> 72	18,958	<b>96.5</b> 8	4,365	453	<b>1,</b> 797	64	
671	(125)	<b>7,50</b> 0	<b>81,</b> 07 <b>4</b>	91.53	16,425	2,526	<b>6,</b> 774	333	
<b>3</b> 6	23	<b>34</b> 1	6,624	<b>95.1</b> 0	1,480	154	<b>1,8</b> 06	<b>7</b> 9	
33		<b>3</b> 35	3,530	91.33	1,280	87	335	12	
1,438	2,621	<b>10,1</b> 99	<b>124,</b> 897	92.45	27,686	3,247	7,926	<b>35</b> 6	
102	(28)	<b>5</b> 79	13,771	<b>95.9</b> 7	3,265	45 <b>1</b>	926	13	
39	(14)	718	11,555	94.15	1,163	354	908	<b>3</b> 6	
2,629	2,472	20,752	269,911	92.86	57,655	7,719	<b>20,</b> 759	908	
2	(1)	24	. 1,333	98.23	294	34	18	1	
35		58	2,315	<b>97.5</b> 6	505	52	188	6	
46	(5)	<b>68</b> 7	10,254	93.72	1,185	467	641	33	
3	1	58	809	93.31	165	20	164	7	
6		59	701	92.24	216	17	56	2	
132	(73)	<b>83</b> 7	15,441	<b>94.8</b> 6	2,894	569	<b>1,</b> 171	51	
23	(6)	<b>18</b> 0	7,510	<b>97.6</b> 6	1,084	201	331	13_	
247	(84)	1,903	38,363	95.27	6,343	1,360	2,569	113	
334	(120)	6,106	98,366	94.16	10,341	3,057	7,735	296	
. 24	4	<b>1,65</b> 8	23,273	93.35	603	635	2,577	95	
14	(26)	<b>4,3</b> 50	37,372	89.57	17	607	<b>1,</b> 751	69	
38	(22)	6,008	60,645	183	620	1,242	4,328	164	
<b>15,83</b> 0	1,586	<b>243,7</b> 79	3,853,098	94.05	447,522	127,432	281,614	27,935	

COMPLIANCE SECTION

## Wilson & Company

Certified Public Accountants / A Professional Corporation

#### GARFIELD COUNTY, UTAH

REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Honorable Board of County Commissioners Garfield County Panguitch, Utah

We have audited the financial statements of Garfield County, Utah as of and for the year ended December 31, 2006, and have issued our report thereon dated June 12, 2007. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### **Compliance**

As part of obtaining reasonable assurance about whether Garfield County, Utah's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under Government Auditing Standards. We noted matters that we have reported to management of Garfield County, Utah in a separate letter dated June 14, 2007.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered Garfield County's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Garfield County's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of Garfield County's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to

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initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the entity's financial statements that is more than inconsequential will not be prevented or detected by the entity's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the entity's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

This report is intended solely for the information of Garfield County, Utah and applicable federal and state funding and auditing agencies and is not intended to be and should not be used by anyone other than these intended parties.

Certified Public Accountants

Cedar City, Utah June 12, 2007

## Wilson & Company

Certified Public Accountants / A Professional Corporation

#### GARFIELD COUNTY, UTAH

AUDITOR'S REPORT ON COMPLIANCE WITH STATE FISCAL LAWS
For the Year Ended December 31, 2006

The Honorable Board of County Commissioners Garfield County 55 South Main Panguitch, Utah

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Garfield County, Utah, for the year ended December 31, 2006, and have issued our report thereon dated June 12, 2007. As part of our audit, we have audited Garfield County's compliance with the requirements governing types of services allowed or unallowed; eligibility; matching, level of effort, or earmarking; reporting; special tests and provisions applicable to each of its major State assistance programs as required by the State of Utah Legal Compliance Audit Guide for the year ended December 31, 2006. The County received the following major assistance programs from the State of Utah:

Community Impact Board Grant (Dept. Of Community and Economic Dev.)
B Road Funds (Department of Transportation)
UDOT - Div. of Aeronautics
Liquor Law Enforcement (State Tax Commission)
State Mineral Lease
State Payment in Lieu

Our audit also included testwork on the County's compliance with those general compliance requirements identified in the State of Utah Legal Compliance Audit Guide:

Public Debt
Cash Management
Purchasing Requirements
Budgetary Compliance
Truth in Taxation & Property
Tax Limitations
Liquor Law Enforcement
Transient Room Tax

Justice Courts
B & C Road Funds
Other General Issues
Uniform Building Code Standards
Statement of Taxes Charged,
Collected and Disbursed
Assessing and Collecting
of Property Taxes

The management of Garfield County is responsible for the County's compliance with all compliance requirements identified above. Our responsibility is to express an opinion on compliance with those requirements based on our audit.

Garfield County, Utah Page 2

Those standards require that we plan and perform the audit to obtain reasonable assurance about whether material noncompliance with the requirements referred to above occurred. An audit includes examining, on a test basis evidence about the County's compliance with the requirements. We believe that our audit provides a reasonable basis for our opinion.

The results of our audit procedures disclosed immaterial instances of noncompliance with requirements referred to above, which are described in the accompanying management letter. We considered these instances of noncompliance in forming our opinion on compliance, which is expressed in the following paragraph.

In our opinion, Garfield County, Utah, complied, in all material respects, with the general compliance requirements identified above and the requirements governing types of service allowed and unallowed; eligibility; matching, level of effort, or earmarking; reporting, and special tests and provisions that are applicable to each of its major State assistance programs for the year ended December 31, 2006.

WILSON & COMPANY

Certified Public Accountants

June 12, 2007 Cedar City, Utah

#### TRANSIENT ROOM TAX EXPENDITURES

For the Year Ended December 31, 2006

In compliance with legislation passed by the Utah Legislature during the 2006 legislative session as contained in HB40 and Utah Code 17-31-5.5 (3), Garfield County provides the following analysis of Transient Room Tax Expenditures by category:

Transient Room Tax Expenditures:

Promotion of tourism \$567,903

Total Expenditures \$567,903

## Wilson & Company

Certified Public Accountants / A Professional Corporation

The Honorable Board of County Commissioners Garfield County 55 South Main Panguitch, Utah 84759

We have completed our examination of the records of Garfield County for the year ended December 31, 2006. As part of our engagement, we offer the following recommendations for strengthening internal accounting controls and improving accounting procedures.

In considering the findings and recommendations in this letter, it is important to recognize that a letter of this type is intended to be constructive in nature and its purpose is to point out areas for improvement. The absence of comment of a positive or complimentary nature is not intended to imply that the County operates in an inefficient or unsound manner.

#### General Fund Surplus

We noted in our exam that the unreserved portion of General Fund Surplus exceeded the limit set by law.

The County must take steps to limit unreserved fund balance in the General Fund to no more than 50% of estimated revenues.

#### Zions Bank Trust Accounts

We noted during our exam that the activity of the trust accounts related to outstanding bonds held by Zions Bank was not recorded in the general ledger.

We suggest that Zions Bank be instructed to send copies of the trust statements to the County on a monthly basis and that the activity be recorded in the general ledger each month. Doing so will make the financial statements more accurate and allow for the detection and correction of any errors made by the bank.

#### Compensated Absences Payable

We noted during the exam that the payable for compensated absences remains at \$407,171.

We suggest that the County should consider the need to begin funding this payable. The County could do so by opening a separate PTIF account and funding a portion of the payable each year.

The County may also consider reviewing the policies of the County such as vacation and sick leave which are causing this payable to rise to a large amount.

#### Landfill Financial Assurance

We noted during our exam that the engineering estimates of closure and post closure costs for the landfills is \$224,880.

We suggest that the County review this matter and begin to fund these costs in accordance with the schedule included in the financial assurance plan for the landfills.

#### Expenditures In Excess of Budget

We noted during our exam that expenditures in the debt service category exceeded the approved budget.

We suggest that the County closely monitor expenditures as the year comes to a close and adjust the budget as allowed by law.

#### Rural Health Care Sales Tax Revenue Bonds

We noted during our exam that the bond covenants associated with the newly issued Rural Health Care Sales Tax Revenue Bonds-Series 2006 require the establishment of special funds.

We suggest that the County take the following steps to be in compliance with the bond covenants of the new bond issue. The County is required to establish a bond fund and a reserve fund. The bond fund requires that a deposit be made monthly of 1/12 of the next debt service payment due. The reserve fund requires that the County deposit monthly 1/72 of the reserve requirement of \$100,000 or \$1,389 per month.

The bond fund deposits should have begun in April, 2007. The reserve fund deposits should have begun January, 2007.

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#### Department-head credit card review

We noted during our audit that some monthly credit card statements did not contain original department head signatures.

We recommend that each department head review credit card statements monthly and evidence this review with an original signature.

#### Credit card receipts

We noted during our audit that there were several missing receipts on some monthly credit card statements.

We recommend that original receipts be obtained for each credit card transaction and that the receipts be attached with the monthly credit card statement when reviewed monthly by each department head.

We appreciate the opportunity to serve the County as independent auditors, and would like to thank both elected officials and County employees for being so helpful during our examination. If we can be of further service or if additional information is required as to items covered in this letter, we would be pleased to meet with you.

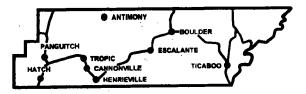
WILSON & COMPANY

Certified Public Accountants

June 14, 2007

#### **GARFIELD COUNTY**

County Commissioners
D. Maloy Dodds
H. Dell LeFevre
Clare M. Ramsay
Camille A. Moore
Clerk/Auditor



55 South Main Street, P.O. Box 77 • Panguitch, Utah 84759 Phone (435) 676-8826 • Fax (435) 676-8239

Joe Thompson, Assessor
Judy Henrie, Treasurer
James D. Perkins, Sheriff
Barry L. Huntington, Attorney
A. Les Barker, Recorder
John W. Yardley,
Justice Court Judge

June 25, 2007

Utah State Auditor 211 State Capitol Salt Lake City, Utah 84114

#### Gentlemen:

In response to the management letter issued by Wilson and Company for the calendar year ending December 31, 2006, I would like to offer the following:

- 1. <u>General Fund Surplus</u>: The County was preparing to fund capital expenditures at the county-owned hospital. Those funds have been expended and the fund balance is below the amount allowed.
- 2. <u>Zions Bank Trust Accounts</u>: Monthly activity in the trust accounts will be recorded in the general ledger.
- 3. <u>Compensated Absences Payable</u>: The County will address the compensated absences payable during the 2008 budget process and consider funding the payable in a separate PTIF account.
- 4. <u>Landfill Financial Assurance</u>: Escrow accounts have been established for the County's Landfills and currently have a combined balance of \$48,000.00. The County will continue to fund these accounts as required by state regulation.
- 5. <u>Expenditures in Excess of Budget</u>: Budget amounts for debt service payments will be more carefully monitored.
- 6. <u>Rural Health Care Sales Tax Revenue Bonds</u>: The County will set up the additional PTIF accounts to satisfy the gond covenants.
- 7. <u>Department-head Credit Card Review</u>: All credit card statements will be reviewed and approved by the responsible department head.

8. <u>Credit Card Receipts</u>: The County will be more careful obtain original receipts for credit card expenditures.

Garfield County appreciates the service and dedication of our independent auditors. The audit was performed in a very thorough and timely manner. Their suggestions and recommendations will help to improve the service provided the citizen's of Garfield County.

Sincerely,

Canulle & Moore

Camille A. Moore

Garfield County Clerk/Auditor